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23 August 1973

MEMORANDUM FOR: General Graham

SUBJECT: COINS Presentation for PFIAB

1. The PFIAB Meeting of 7 September 1973.

25X1 As indicated in [] memorandum of conversation
(Tab A), the PFIAB Technical Panel (Messrs. Baker, Foster, Land
and Teller) will meet on 6 September 1973 to consider COINS and
specifically what is preventing COINS from being as widely used as
25X1 the PFIAB, Baker in particular, thinks it should be. On 21 August
1973 [] and I discussed the preparations that ASD(I) is making
for the PFIAB presentation with Mr. Norman Solat, Chairman of the
ASD(I) COINS File Working Group. Mr. Solat indicated that he had
been in contact with Dr. Baker's office to insure that the ASD(I) pre-
sentation will be made by []
25X1 [] and will cover the "Malkin Committee" report, the role of
ASD(I) as the COINS executive agent, COINS security problems, the
problem of what files should be included in COINS (to include the
COINS File Working Group's goals and progress) and future COINS
development. A two-hour presentation followed by questions is anti-
25X1 cipated. Dr. Arnold L. Dumey, a consultant retained [] to
evaluate the COINS system, has also been asked to attend the PFIAB
meeting and is expected to make some comments. A copy of Dumey's
1972 evaluation of the COINS system is attached at Tab B. The fol-
lowing paragraphs provide background information for your use in
the PFIAB meeting.

2. Attempts to Evaluate COINS.

a. There have been many evaluations of COINS and parts
of COINS. The Dumey report (referenced above and at Tab B) is one
of the shorter, more readable, evaluations.

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b. The Malkin Committee report, the summary of which is attached at Tab C, in a way represented a COINS evaluation of itself inasmuch as many members of the review group had a vested interest in the evaluation, but the report is useful.

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c. [] attempted to establish a COINS user evaluation system in mid-1972. The system was admittedly rough and required a considerable amount of analyst time. Only one such evaluation, June 1972, was actually completed. A raw copy of that evaluation is attached (Tab D), and the reasons for analysts resistance to such a project are readily apparent.

d. The PACOM Intelligence Data Handling System Communications Interim Operational Capability evaluation is an example of an effort to evaluate a specific portion of the COINS network (Tab E).

3. What Files Should be in COINS?

Your memo of 3 August 1973 (Tab F) sets forth the basic need for relevant finished intelligence files in COINS. The Malkin Committee made several recommendations concerning files that should be included and excluded in COINS (Tab G). This list, however, was not very adequate and was prepared largely by nonsubstantive people. Norman Solat's COINS File Working Group, of which [] is the DCI member, is currently working with the problem of file inclusion/exclusion. File descriptions have been exchanged between the various agencies to determine COINS interest, and [] is prepared to carry your recommendations forward to this working group.

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4. The "Other Problems"

a. For your reference, a diagram of the current COINS system is attached as Tab H.

b. At Tab I is a printout of COINS files available as of 21 August 1973. This list, however, is in part somewhat misleading. It indicates that the DIA Free World Air Order of Battle is an included file in COINS, however only part of this file is actually on-line. No Latin American Air Forces are included in the file. I understand that the Multi-national On-line Schedule Survey (MOSES) file is only current on the Middle East.

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c. At Tab J is a copy of the letter from General Allen to [] requesting that ASD(I) accept responsibility for COINS as the executive agent "under the auspices of the DCI". The ASD(I) people are not quite sure just what "under the auspices" means. The letter itself coming from Allen to [] may have bothered some bureaucratic sensitivities.

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d. At Tab K is a copy of a memorandum to [] from [] concerning the status of the COINS problem on his side of the house. The final paragraph of [] memo indicated that arrangements are in work to have the ASD(I) pitch for PFIAB presented to [] prior to the PFIAB meeting. Although I'm not sure this is a good idea because of (a) bureaucratic sensitivities and (b) it puts the IC in a position of endorsing the ASD(I) presentation, I understand that arrangements have been completed for [] and me to talk to Mort Goulder at 1300 on 24 August about the PFIAB presentation.

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5. According to the minutes of the IRAC meeting of 23 July, Mr. Colby asked [] to present a COINS proposal at the next IRAC meeting. The minutes lacked detail as to just what this COINS proposal was to contain.

Arthur W. Long
LTC, USA

Attachments (Tabs A-K)

Distribution:

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Orig - Addressee, PRG Subject (w/att)

✓ - CCG [] wo/att

1 - LTC Long wo/att

1 - PRG Chrono wo/att

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